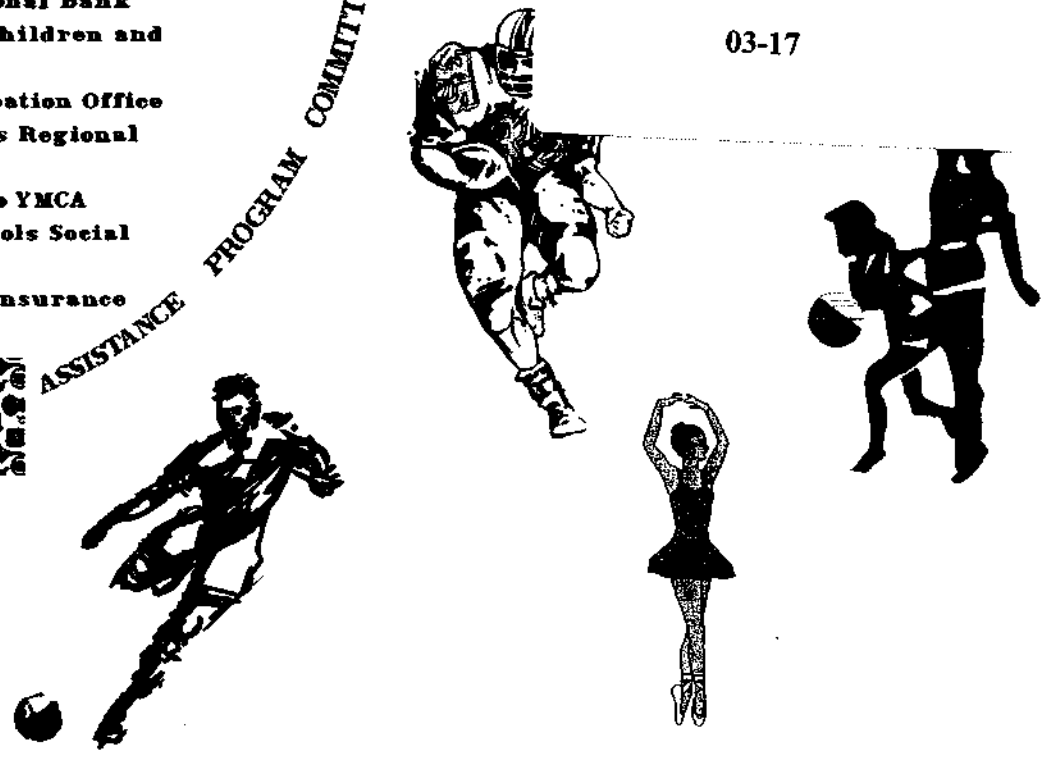


Glenn Daugherty, Illinois State Police
 Laura Leezer, Citizens National Bank
 Julia Pratte, Department of Children and Family Services
 Erica Thurman, Juvenile Probation Office
 Suzan Nash, Western Illinois Regional Council
 Thomas Ersland, Macomb YMCA
 Ellie Zeerink, Macomb Schools Social Worker
 Dean Schaer, Dean Schaer Insurance and Investments

03-17

ASSISTANCE PROGRAM COMMITTEE

YOUTH



THE YOUTH ASSISTANCE PROGRAM FUND



SUMMARY:

The Youth Assistance Program (YAP) Fund was initiated in the Spring of 2002. Trooper Glenn R. Daugherty identified a need for funding that would assist local area underprivileged school age students to participate in sporting, music, and other related youth oriented programs.

The YAP Fund program's mission is to assist students who have a desire to participate in local area activities such as sports, music, scouts, special activities, and other organized activities available in McDonough County, but who cannot afford the fees, equipment, or musical instruments. The target group for the YAP Fund is pre-school to high school age students who qualify for the free or reduced fee lunch program or other underprivileged students.

Trooper Daugherty conducted meetings with local area professionals and concerned citizens and it was determined that sports, music, and other extracurricular activities helped keep local children out of trouble and provided them with opportunities to interact with students who are perceived to be the leaders and role models of the various student groups.

The YAP Fund is a not for profit endeavor administered through the YMCA of McDonough County and is funded through donations from grants, concerned citizens, or local fund raisers. Also, the YAP Fund Committee is facilitated by volunteers and every cent collected is used for the fund.

Applications for the fund are referred to the YAP Fund Committee by local business leaders, law enforcement agencies, various religious organizations, and school officials. Review of the applications is conducted on a monthly basis and the funds are disbursed as soon as possible to the needy students.

Thus far, 30 students have benefitted from the Youth Assistance Program Fund. In addition, Trooper Daugherty has received five new YAP Fund referrals from students who wish to participate in sports and scouting programs.

SCANNING:

The problem was identified by Trooper Glenn Daugherty and his family as a lack of funding for school sponsored or after school sports/music programs for at risk youth. Trooper Daugherty knew of other community members who funded programs for disadvantaged students. Some of these people, who were often struggling financially, were using their own family's monetary resources to assist the disadvantaged children. It was Trooper Daugherty's hope that the YAP Fund could aid these people and the schools in funding the programs for the needy students.

ANALYSIS:

Juvenile delinquency, drug and alcohol abuse, and truancy has been a major concern for the community of McDonough County for the past 10 years. According to the Illinois State Board of Education, 11% of the student population in Illinois have carried a weapon such as a gun, knife, or club to school in the past 30 days; 6.6% of students have tried marijuana before age 13; 22.9% of the students have tried an alcoholic beverage before age 13; and 56% of the students have tried smoking cigarettes. Currently, 36% of the student population in McDonough County are participating in the school system's free or reduced fee lunch program. These are often the students that cannot afford the extra-curricular, after school, or sports/music programs that are available. These programs have been developed to keep students off the street and expose them to the benefits of group participation, team work, and positive self esteem. However, financial difficulties and unstable family situations have prevented a certain percentage of our youth from participating in these programs. The McDonough County Youth Assistance Program Fund was created to allow the students to participate in these activities.

Yap was created by Trooper Glenn Daugherty as a result of his concerns for the well being of a friend of his son, Jonathan. This particular student could not afford to participate in sports programs. Trooper Daugherty and his wife, Denise, paid for the programs and sports equipment for Jonathan's friend. They then discovered that other members of the community were also helping other disadvantaged students in the same manner. Trooper Daugherty developed the idea of creating a fund and program to assist these students through donations from the community. With the assistance of other concerned citizens, Thomas Erslund of the YMCA of McDonough County, Ellie Zoerink, a counselor in the Macomb School system; Erica Thurman of the Juvenile Probation Department; Suzan Nash of the Western Illinois Regional Council; Julia Pratte of the Department of Children and Family Services; Laura Leezer of the Citizens National Bank; William Schneider of the McDonough County States Attorneys Office; and Dean Schaer of Dean Schaer Financial Planning Services, the YAP Fund was developed.

Those children eligible for the YAP Fund are those who qualify for the free or reduced lunch program or those referred to the YAP Fund Committee by school, business, or governmental professionals.

In the case specifically experienced by Trooper Daugherty, his son Jonathan was concerned for the well being of one of his friends. This young man came from a dysfunctional home where the step-father was imprisoned as a result of drug abuse. His friend had very little parental guidance, an angry temper, and had been involved in shoplifting episodes. In addition, this young man's mother would not fund these programs or drive him to the practices or games. Becoming friends with Jonathan afforded this child the opportunity to participate in sports programs with students who were considered positive role models.

Trooper Daugherty and his wife funded these programs for Jon's friend, made sure that he always had a ride to the practices/events, had him over to their home for regular meals, and made sure he had warm clothes for winter and for sporting events. As a result, over the last couple of years, this child's grades have improved, he has not gotten into any more trouble, and he has really controlled his temper.

In addition, the Daugherty's were brought into contact with other community members who provided similar funding for other disadvantaged children. Trooper Daugherty believed there was a funding need and that the YAP Fund was necessary to aid the local disadvantaged children to participate in positive programs instead of looking for other things to do that could get them in to trouble.

RESPONSE:

In trying to formulate a plan to implement the Youth Assistance Program, Trooper Daugherty met with representatives of the States Attorney's Office, the Department of Children and Family Services, the Juvenile Probation Department, the YMCA of McDonough County, the Western Illinois Regional Council, the Citizens National Bank, and other local business leaders. These people provided advice on how to create a non-profit fund that would assist students who could not afford the sports or music related programs. A committee was created to start and administer the Youth Assistance Program Fund. Then, through the personal experience of the members and research done by the committee, a determination was made that this was a unique concept in the community and that there was a need for this program.

The targeted group for the YAP fund are those students who are eligible for the free or reduced fee lunch program and any other student that is perceived by the school system or local officials as one who is underprivileged in a way that the fund could positively assist.

It was determined that in order to secure a non-profit, non-taxable authority, for the program, the YMCA would be the referral agency that would audit and coordinate the collection and distribution of the YAP funds. The Citizens National Bank would secure the funds for the YMCA and the YAP Committee. A form was then created for the YAP fund requests and referrals. Several members of the YAP Committee were appointed to authorize the disbursement of the funds and it was determined that it would require two YAP Fund Committee member signatures to issue the funds.

After the YAP Fund Committee was established, the members then solicited contributions, drafted grant applications, and had a fund raiser for the program. Also, Trooper Daugherty made presentations to several business organizations, and members of the YAP Fund Committee went on a local talk radio program in an effort to make the community aware of the program. A brochure was created for the YAP Fund and Trooper Daugherty met with representatives of the McDonough County School system explaining the program.

The goal of the YAP Fund is to assist as many students as possible to participate in sports, music, or other related programs in order to help them to develop their sports/music talents. The YAP fund will also afford students an opportunity to interact with others during extracurricular activities and the ability to occupy their free time with important endeavors that would help keep the students off of the streets.

ASSESSMENT:

The Youth Assistance Program Fund has helped 30 students thus far to participate in sports and music programs. These students met the criteria of not being able to afford these important programs and the YAP Fund was able to help these children pay for the program fees, secure needed equipment, or fund expenses for educational field trip opportunities. Also, none of these students, since being aided by the YAP Fund, have been in trouble, experienced truancy problems, or had any hardships with maintaining their grades.

The YAP Fund Committee members believe that 30 students helped is a significant number for a new program. It is anticipated that continued efforts by the committee will bring further community awareness of the program. Then, hopefully, more students and their families will make use of the YAP Fund. In addition, the YAP Fund Committee will continue to monitor the effects of the YAP Fund on the educational, legal, and truancy benefits for the students on a monthly basis.

AGENCY AND OFFICER INFORMATION:

1. The problem solving initiative was created at the patrol level by Trooper Glenn Daugherty who, through personal experience and community involvement, saw a need to assist the target group students.
2. Trooper Daugherty received training as a pilot GEOCOM Officer and is a former Safety Education Officer for the District.
3. No additional incentives were given to Trooper Daugherty for this program development. Trooper Daugherty saw a need for the YAP Fund and created the program in order to help those who could benefit from the program.
4. The only department resources used by Trooper Daugherty were the copy machine, paper, envelopes, some postage expenses, and his time. The District 14 Commander afforded Trooper Daugherty the time to conduct research, organize and conduct meetings, and to make presentations for the YAP Fund.
5. Trooper Daugherty experienced no difficulties with the problem solving model for this project.

6. The expenses included some postage, minimal office supplies, and Trooper Daugherty's on duty time for the project.
7. **Project Contact Person: Trooper Glenn R. Daugherty**
Master Trooper
Illinois State Police, District 14
P.O. Box 483
Macomb, Illinois 61455
Business: (309) 833-4046 Home: (309) 833-1454
Fax: (309) 836-3529
Business EMAIL: daugheg@ISP.st.IL.us
Home EMAIL: dort@maeomb.com

Included are the supporting documents listed below:

1. The Youth Assistance Program Fund brochure.
2. The Illinois State Police POP form submitted for the YAP Fund.
3. The Illinois State Police POP Closure form submitted for the YAP Fund.
4. The Youth Assistance Program Fund referral form.
5. A sample of the outline used for YAP Fund presentations to local school and business groups.

OFFICER:	SUPERVISOR:	DATE:	GEOCOM LOCATION:
Tpr. Glenn Daugherty #4055	M/Sgt. Bobby Rowland #3196	02-15-02	Macomb, Illinois

1. Problem Category: Select (✓) no more than 3.

- | | | | | | |
|---|--|---|--|---|--|
| <input type="checkbox"/> agricultural
<input type="checkbox"/> alcohol
<input type="checkbox"/> animal control
<input type="checkbox"/> arson
<input type="checkbox"/> buildings
<input type="checkbox"/> burglary
<input type="checkbox"/> code violations | <input type="checkbox"/> commercial
<input type="checkbox"/> disturbance
<input type="checkbox"/> domestic disputes
<input type="checkbox"/> dumping/litter
<input type="checkbox"/> drugs
<input type="checkbox"/> elderly
<input type="checkbox"/> gangs | <input type="checkbox"/> graffiti
<input type="checkbox"/> hate crimes
<input type="checkbox"/> immigrants
<input type="checkbox"/> juvenile
<input type="checkbox"/> hunting/fishing
<input type="checkbox"/> land use violations
<input type="checkbox"/> loitering | <input type="checkbox"/> motor vehicle theft
<input type="checkbox"/> motorist assist
<input type="checkbox"/> off road activity
<input type="checkbox"/> panhandling
<input type="checkbox"/> parking
<input type="checkbox"/> person
<input type="checkbox"/> property | <input type="checkbox"/> prostitution
<input type="checkbox"/> residence
<input type="checkbox"/> robbery
<input type="checkbox"/> road hazard
<input type="checkbox"/> scans/fraud
<input type="checkbox"/> sexual assault
<input type="checkbox"/> speeding | <input type="checkbox"/> theft
<input type="checkbox"/> traffic congestion
<input type="checkbox"/> transient/ homeless
<input type="checkbox"/> trespass
<input type="checkbox"/> vandalism
<input type="checkbox"/> weapons violations
<input type="checkbox"/> zoning |
|---|--|---|--|---|--|

2. What is the problem? (Describe the problem, include criminal activity, citizen concerns.)

To get funds to needy children who do not have money to afford sports or music programs.

3. How did the problem come to your attention?

See attached sheet for a detailed explanation.

4. Who are the involved persons or groups? Victims, offender, associates?

Members of the YMCA, Western Il. Regional Commission, Department and Children and Family Services, McDonough County Family Services, McDonough County Probation, and the Citizens National Bank.

5. Why, where and how is this problem occurring? (Physical setting, time of day, weather, landmarks, types of businesses/residences, environment, MOs, etc.)

See attached sheet for a detailed explanation.

6. How has the problem been addressed until now? Persons involved?

See attached sheet for a detailed explanation.

7. What additional response do you recommend be taken by ISP, local officials and residents?

I will continue to meet with people for assistance and apply for various grants to fund the project.

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8. I have met with the following to plan a response:	
See attached sheet for a detailed explanation.	
9. Our objectives are to (eliminate, reduce, prevent, etc.):	
Provide funds to assist children in participating in sports and music programs.	
10. The strategies to be used to achieve our objectives are:	
Grant and donation funding for the program.	
11. What resources are needed? (Information, personnel, authorization, time, \$\$, crime analysis.)	
Just my time to attend meetings and to draw up grant proposals.	
12. Who might assist with our strategies?	13. Possible Responsibilities?
Members of the YMCA, WIRC, DCFS, States Attorney's Office, Citizens National Bank, and local businesses.	Obtaining grant funds and donations; creating forms for the disbursement of funds to needy children; and making recommendations on who may need assistance.
14. How will we know the project has been successful? Who will evaluate the results and how?	
It will be a success when the children benefit from the funds. Members of the fund committee will evaluate success.	
15. Starting Date:	16. Completion Date:
02-07-02	Unknown at this time.
17. Assessment Date:	
Unknown at this time.	
18. Reviewed by Supervisor:	Date:
19. Operations Commander	
20. <input type="checkbox"/> Proceed with the proposed action plan.	21. POP Project File Number
<input type="checkbox"/> Do not proceed with this plan.	PF 14 - 01 - 009
22. <input type="checkbox"/> Take the following action(s)	
23. <input type="checkbox"/> Comments and recommendations:	
24. Copies to: <input type="checkbox"/> Initiating Officer:	<input type="checkbox"/> District Commander
<input type="checkbox"/> Supervisor:	<input type="checkbox"/> Other
25. Operations Commander:	Date:

Illinois State Police Problem-Solving Guide: PART 2, CLOSURE

OFFICER: Trooper Glenn R. Daugherty #4055	DATE: 09/16/02	GEO-COM LOCATION: McDonough County
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A C T U A L	26. POP Project File Number PF 14 – 02 – 001	27. Date project opened: 02-14-02	28. Estimated hours worked on project: 30 hours
R E S P O N S E	29. Response taken: The Youth Assistance Program Fund was established with the help of local business people.		
	30. Resources Used: Just my time.		
	31. Comments: With the help of the committee and donations by several sources, the YAP Fund was created. We are going to have a fund raiser in November to secure more funding for the program.		

A S S E S S M E N T	32. Were the objectives reached? Why or why not? We reached our objectives because the program was created to assist local children with expenses incurred with the various athletic or music programs. So far the YAP Fund has helped 6 children in the McDonough County area.
	33. Reason for Closure: The intention of the YAP Fund was to help students with the expenses of athletic/music programs if their parents or guardians could not afford them. So far, the program has helped 20 children and it will help more in the future. Since the YAP Fund has done what it was created to do, help children, this project can be closed. I will continue to work to make the YAP Fund stronger and hopefully it will assist many other children to participate in the athletic and music programs.
	34. What could have been done better? Why? The program is coming along fine because it is helping the children as it was intended to do.
	35. Comments: I would like to see is enough money in the fund to keep it functional and helping children for years to come.
	36. Completed By: Trooper Glenn R. Daugherty #4055 Date: 09-17-02

37. Supervisor Comments:	
38. Reviewed by Supervisor:	Date:

39. Comments and Recommendations: <input type="checkbox"/> Project is closed <input type="checkbox"/> Project is still open
40. Copies to: <input type="checkbox"/> Initiating Officer _____ <input type="checkbox"/> District Commander _____ <input type="checkbox"/> Supervisor _____ <input type="checkbox"/> Other _____
41. Operations Commander: _____ Date: _____

**Youth Assistance Program
Referral Form**

Date: _____

First Name: _____ Last Name: _____

Address: _____

City: _____ State: _____ Zip Code: _____

Telephone Number: _____ Age: _____

Referral Source: _____

Telephone Number: _____

Reason for Assistance Request: _____

Name of Service Provider: _____

Amount of Request: _____ Amount Approved: _____

Approval Signature

Approval Date

Date of Denial

Reason for Denial: _____

This program was an idea by myself to create a program to disburse funds to local families who do not have the money to pay for their children to participate in athletic or other programs.

Over the past several years, my wife Denise and I have helped some local children participate in athletic programs. These children, for a number of reasons, do not have the money to afford extra curricular athletic or music programs. As a result, they do not participate and I have observed that some of these children often get involved in alcohol or drugs. My wife and I firmly believe that these local programs can help keep children out of trouble.

Other families in the area have also helped these children and have even gone as far as taking in these children in their homes to care for them when the parents have gotten themselves in trouble. In addition, local coaches have used their own money to purchase uniforms, shoes, and memberships to programs for these children. The people who help are happy to do so, but I have noted that often they do not have a lot of money and their help does put a burden on their family budget. **My idea was to create a fund, accessible to coaches and concerned people, that would get monies to needy children or families that would allow children to participate in athletic and music programs.**

I was able to set up a meeting at the McDonough County Court House, **On February 7, 2002, at 9:00am**, with representatives of local educational, governmental, social service, and business organizations in the hopes of establishing the aforementioned fund. My intention is to have a board of 4 or 5 people that would each have independent authority to authorize the funds to those who qualify for the money. I want this to be a relatively easy process with very little red tape and only the safe guards necessary to insure that these children get the funds to participate in the program.

I met with the local area business and governmental personnel and appraised them of my idea. My ideas were very well received and I discovered that there are all sorts of financial aid programs to assist people with paying for rent, food, electricity, etc., but there is no program in place that can easily get money to people for local athletic or music programs. My plan is to get money to people who want to help the children. **This money would be used to pay for the program, purchase uniforms or shoes, and even help with finances for field trips.**

We discussed the feasibility of setting up a fund to assist children in participating in athletic or music programs when they do not have the money to afford these programs. It was determined that there is no program like this in place and that it would be a great help the local children.

As a result of the meeting, it was decided that the YMCA in Macomb would act as the core organization for the fund. The YMCA was chosen because of their non-profit status and with their assistance, it would be easy to track the disbursement of funds.

The financial aid program will be identified as the **"YOUTH ASSISTANCE PROGRAM FUND"**, the Citizens National Bank of Macomb would hold the funds, and a checking account would set up to distribute funds when needed.

Those children eligible are those who qualify for the free or reduced fee lunch programs or those referred by a school, business, or governmental professional. It was noted that 36% of the local school children are on the free or reduced fee lunch program. The target group of this program will be children from pre-school age through high school.

It was my hope to establish a fund to assist local children who wish to participate in athletic or music related programs and can not afford to do so. With the help of concerned local Macomb residents and donations from groups like the FOP, it appears like the "Youth Assistance Program Fund" will become a positive force for the betterment of local area children.